

## LLA AIR QUALITY TASK AND FINISH GROUP - SCOPE - Appendix to Item 6

Sponsored by: Overview and Scrutiny Committee

Date: February 2019

### Membership:

- Councillor Keens
- Councillor Moles
- Councillor Petts
- Councillor Petts
- Councillor Nicholls
- Councillor Waheed
- Councillor Chowdhury

## **Supporting Officers**

- Eunice Lewis-Okeowo Democracy and Scrutiny Officer ( Project Lead)
- Andrew Loosley –Technical Officer Air Quality
- Stephen Gunther Service Director Healthcare Adults Commission
- Chris Hall Communications and Engagement Manager (LLAL)
- Sue Frost Service Director Planning & Economic Growth-
- Anita Gackowska Service Director Place and Infrastructure/LLAL

#### 1. BACKGROUND

The Overview and Scrutiny Committee set up a Task and Finish Group to investigate air quality and pollution in the wards surrounding London Luton Airport. As infrastructure of national significance, the Airport is a major driver of economic activity, including international trade and tourism. London Luton Airport is an asset owned by London Luton Airport Ltd. The Council is 100% shareholder of the company. However, the day-to-day operation of the airport is undertaken by London Luton Airport Operations Ltd.

The review will focus on the assessment of air quality in the wards immediately around London Luton Airport (namely Stopsley, Wigmore, Crawley, Roundgreen and South wards) and will include:

- a review of similar previous studies to identify pollutants of concern;
- the consideration of all currently available sources of local air quality data;
- the appraisal and benchmarking of the current LBC and LTN air monitoring programmes;
- an assessment of compliance with relevant legislation (both UK and European) and current Council policy; and
- the consideration of the public health impact of air pollution.

### What is Air Quality and Air Pollution

"Good air quality pertains to the degree which the air is clean, clear and free from pollutants such as smoke, dust and smog among other gaseous impurities in the air. Air quality is determined by assessing a variety of pollution indicators. Good air quality is a requirement for preserving the exquisite balance of life for humans, plants, animals and natural resources. As such, human health, plants, animals and natural resources are threatened when pollution in the air reach high concentrations". Therefor poor air quality can affect and or harm:

- Environment
- Human health
- Plans
- Animals
- Natural resources, etc.

# National Context - Legislative and Policy Framework

The UK has statutory monitoring networks in place to meet the requirements of these Directives with air quality modelling used to supplement the monitored data. The results must be submitted to the European Commission each year. The UK air quality framework is derived from a mixture of domestic, EU and international legislation and consists of three main strands:

- 1. Legislation regulating total emissions of air pollutants the UK is bound by both EU law (the National Emission Ceilings Directive) and international law (the Gothenburg Protocol to the UNECE Convention on Long-range Transboundary Air Pollution);
- 2. Legislation regulating concentrations of pollutants in the air; and
- 3. Legislation regulating emissions from specific sources such as permitted installations.

# **Local Context**

- London Luton Airport is an asset owned by London Luton Airport Ltd. The Council is 100% shareholder of the company. However, the day-to-day operation of the airport is undertaken by London Luton Airport Operations Ltd.
- The Airport bring many benefits to the town, but there are also wider potential impacts, some of which may be adverse including but not limited to accessibility, noise, climate change, landscape and ecology and archaeology and heritage. However, for the purpose of this Task and Finish Group, the focus will be on Air Quality and Pollution and the impact around the wards within close proximity of the Airport.
- LLACC does in part provide an opportunity to discuss matters of concern across the wider footprint of the Airport, but it does not offer the opportunity for the detailed consideration of matters. Also Scrutiny Board have in the past considered some airport related matters including financial decisions of the Shareholder but has not had an opportunity to consider some of the wider benefits and impacts.

#### 2. GUIDING PRINCIPLES

The work of the Group is guided by the following principles:

- The LTN Air Quality Task and Finish Group will meet on 12<sup>th</sup> March 2019 to agree the scope, and thereafter will fully commence after the May election. Timing and completion date will be decided at the first meeting at the May election.
- A consistency panel meeting will be arranged two weeks prior to the final submission of the draft final report to the OSB at a future meeting to be decided when the completion date is identified.
- The final report to the Overview and Scrutiny Board will be (to be discussed) and the Council's Executive on (to be discussed)

#### 3. OBJECTIVES

- 1. To provide a clear overview of air quality and related health effects in the wards surrounding the airport based on the currently available data;
- 2. To listen to and adequately investigate community concerns regarding the Airport's current impact on local air quality;
- To review and benchmark the current LBC and LTN air quality monitoring programmes, where necessary
  identifying potential improvements in scope, coverage and quality to ensure all pollutants of concern are
  adequately monitored.

#### 4. METHODOLOGY/ APPROACH

## Taking evidence from:

- Relevant Portfolio Holder(s) i.e. Leader of the Council – London Luton Airport
- LLAOL Chief Executive
- Service Director Place & Infrastructure/LLAL
- Director of Public Health
- Web based research
- Voluntary sector organisations (LADACAN)
- Director for Place and Infrastructure
- University of Bedfordshire Research on air quality
- Review of relevant documents/data benefits of the LLA Air Quality Annual Monitoring Report
- The economic impact of London Luton Airport November 2015

## **Public Involvement:**

- Various methods, press release, council's website/local and voluntary organisations
- To engage with local community to address the issues of concern regarding the impact of air pollution and air quality around the airport.

# **Documents/Reports Examination, including:**

- LLA Economic Report Executive Summary
- Economic Impact Report Infographic
- London Luton Airport Economic Impact Assessment
- Impacts of the wider operation of London Luton Airport in the Annual Monitoring report
- Quarterly Monitoring Report Qtr 1 2018
- Current action plan on air quality

## 5. PUBLIC INVOLVEMENT

The public to be informed about the work of the Task and Finish Group – 'LLA Air Quality' with views sought from the following:

- Local media, including press, LC press release and local radios;
- Council's website, twitter; facebook, Councillor ward surgeries/Your way, your say community publications and Lets Talk Council Ward meetings, etc.

All overview and scrutiny task and finish group meetings are public meetings, except when confidential matters are being discussed. All agenda and minutes are published on the Council's website and members of the public have the opportunity to voice their views on matters under discussion, with permission from the Chair.

Feedback on the recommendations of the Task and Finish Group and the decisions of the Council's Executive will be provided to the public, through a press release and published on the Council website and reported at Area Committees.

### 6. EXCLUSIONS FROM THE T&FG

This will help to contain information within the scope but background information may be considered if requested by members but will not form part of the final recommendations. Members to note that statutory processes already in place for some of the activity of London Luton Airport Operations Ltd and London Luton Airport Ltd will be outside of the scope of the review. These currently include:

- Planning Application 17/02300 relating to Century Park;
- The non-statutory consultation on the Development Consent Order for the growth of the airport from 18 mppa to 32mppa by 2050
- Any Airspace Change procedures which are regulated by the Civil Aviation Authority
- Board decisions of London Luton Airport Ltd

	Work Programme Items/ Tasks	Lead Officers/ Members	Significant Dates/ Comments
	Manage / co-ordinate project and provide general advice/ support to members	Eunice Lewis – Democracy & Scrutiny Officer	Attend all T & F meetings and ad hoc informal meetings when required.
Project Management	Andrew Loosley	Expert Lead Officer/Air Quality	Attend all T & F meetings and ad hoc informal meetings when required.
	Provide community engagement advice/ support to members	Chris Hall	Attend meetings as and when required.
	Arrange/ minute formal meetings and provide constitutional advice/ support to members	Democracy and Scrutiny Officer	Meeting dates: T.B.A.
6	Overview of Air Pollution and Air Quality Impact around the airport	Air Quality Expert	
	Key impacts of air pollution and air quality and the effective management of the impact on a wider footprint;	Air Quality Expert	
	Best practice and Learning Models; Birmingham, Manchester, to have a wider understanding of issues of air pollution and air quality on access parking and air quality and to explore gaps and	Birmingham Manchester	
	areas of improvement  Does the Council have a role in managing some of these issues and if it does what can it do;		
		A	

Air Quality Expert

Air Quality Expert

Stephen Gunther

LLAOL

**Evidence Gathering** 

ameliorated

Perceived Air Pollution

PlanningHousing

What reasonable assurances can be tested that air

pollution and air quality have been properly

Representatives from Council Departments:

Final report to Overview & Scrutiny Board

Final report to Executive

Air Quality and Public Health Impact

<u>  P</u>	expert Witnesses (Local) PUBLIC HEALTH Expert Witnesses (External) ADACAN/Defra What recommendations, if any, can be made to council's Executive and or Partners?	o the	Public Health  LLAL  TFG	
Public involvement	Communications/ PR  Post review public feedback	/Col		Press release/Front page of council Website/Councillor Ward Surgeries/Your Way, Your Say community days publication / Let's Talk Council Ward meetings/Garry Roberts and Marek Lubelski.

Chair of T&FG

Chair of T&FG

Date to be decided

Date to be decided