

Integrated Impact Assessment Form (IIA) June 2012



APPENDIX B

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This form replaces the previous Equality Impact Assessment form used by LBC.
The key aim of an impact assessment is to ensure that all Council policies, plans and strategies support the corporate mission statement that

'The needs of Luton's people will be first in everything we do'.

The aim of this impact assessment process is to:

- Embed Social Justice principles and practice into the Council's decision making process
- Ensure adherence to the Equality Act 2010 and associated Public Sector Duty
- Minimise duplication of initial impact assessments with regards to Environment and Health
- Ensure Officers have access to the necessary specialist support with regards to all of the above

The table on the first page of this form will enable you to make early consideration of the potential impacts of your proposal with regards to individuals, areas, cohesion, inclusion, the environment and health. You will need to review the impact table once you have completed your assessment to ensure that all impacts are clearly highlighted in the final document.

Once you have completed the table the form will guide you to explain your judgements and then, as appropriate, identify in the action plan how you will be able to enhance and maintain any positive, and mitigate any negative, impacts of your proposal in line with the council's mission and values.

This form will also help you to identify if you need further specialist advice or whether a more detailed Environmental or Health Impact Assessment may be required.

For your convenience, please see links to key Corporate and Partnership documents that may help you as you complete this IIA.

Corporate Plan

<http://intranet/SupportServices/Document%20library/Corporate%20plan%2011th%20July%202011.doc>

Equality Charter

<http://intranet/SupportServices/socialjustice/Document%20library/Equality%20charter.pdf>

Social Justice Framework

http://www.luton.gov.uk/Community_and_living/Lists/LutonDocuments/PDF/Social%20Justice/Social%20Justice%20Framework%202012%20-2026.pdf

Family Poverty Strategy

http://www.lutonforum.org/Forum/Documents/Family-Poverty-Strategy-Final-October2011_001.pdf

Joint Strategic Needs Assessment (JSNA)

http://www.luton.gov.uk/Council_government_and_democracy/Lists/LutonDocuments/PDF/Consultation/Reports/Final%20JSNA%202011.pdf

Community Involvement Strategy

<http://www.lutonforum.org/Forum/Documents/CISfinaljune2010.pdf>

Proposal Title: Community Development Service Transformation

Lead Officer Name: Sandra Hayes

Date of IIA: 6th November 2012

Seen By: Maureen Drummond, Social Justice Adviser, 9 November 2012
SJU (Name/Date)

Signed Off By: Michael McMahon
Bundle Lead/Head of Service
(Name/Date)

Please provide an outline description of your proposal:

The community development service currently operates out of 12 community centres, with an average yearly footfall of more than 395,000, which vary in terms of size, scope of service, partnership delivery arrangements and programmes on offer, and act as hubs to provide essential access to services, support for community groups and networks, emergency centre back up and a platform for promoting and enabling community development and cohesion

The community development service also provides leadership and co-ordination of the Neighbourhood Governance Programme, the Council's corporate and partnership community involvement and empowerment programme centered on greater community involvement in influencing decisions and agreeing local priorities, support for the community leadership role of councillors, development of community led projects at neighbourhood level, and management /co-ordination of area work programmes to address agreed priorities

The proposal contains 2 key elements and 63 members of staff are potentially affected:

- 1) to transfer the management and operation of the 12 community centres, in the first instance to LBC's ALMO, to comply with procurements rules, with the possibility of further transfers to one or more suitable local third sector partner organisations would be selected by a process of comprehensive vetting and would need to present robust business plans that compliment the goals and objectives above. Front line and operational management staff would transfer to the partner organisations under TUPE arrangements and the terms of a funding management agreement focussed on centre service provision and community development outcomes.
- 2) The balance of the community development management roles and responsibilities would be rationalised to reflect the move from an in-house provided service to an external service, as well as maintaining the leadership on NG, Volunteering Scheme, and supporting other community based projects.

This IIA is for the second element of the proposal (2) above

Please include the names of all other contributors and stakeholders involved in the preparing of this proposal who have been consulted and agreed this assessment:

Veronia Charles
Marek Lubelski
Maureen Drummond
Sandra Hayes

If there is any potential impact on staffing please include the name/s of the trade union representative/s involved in the preparation of this assessment:

Circulated to Unions for comment
(GMB/UNITE/UNISON)

IMPACT TABLE

The purpose of this table is to consider the potential impact of your proposal against the Equality Act 2010 'protected characteristics' and other key priorities of Community Cohesion, Social Inclusion, Health and Environment. We also ask you to consider potential outcomes against the key priorities of our Corporate Plan (see link).

Once you have completed this process you should have a clearer picture of any potential significant impacts*, **positive**, **negative** or **neutral**, on People or Places as a result of your proposal. The rest of the questions on this form will help you clarify impacts and identify an appropriate action plan. ("Significant impact" means that the proposal is likely to have a noticeable effect on specific section(s) of the community greater than on the general community at large).
In relation to the protected characteristics below, will the proposal have an impact in relation to the outcomes below?

Please fill out this table as much as you can initially. Once you have completed the rest of the form, come back and complete as appropriate	Impact Identified	Outcomes Having identified the impact will it contribute to any of the following Council priorities below?								
		Empower, support & protect the vulnerable (Equality)			Improve life & learning opportunities for all (Inclusion)			Improve health & reduce health inequalities (Health)		
PEOPLE	delete as applicable from the selection below ☑ = Positive ☒ = Negative ☐ = Neutral									
Race	☐	Yes	No	N/A	Yes	No	N/A	Yes	No	N/A
Gender	☐	Yes	No	N/A	Yes	No	N/A	Yes	No	N/A
Disability	☐	Yes	No	N/A	Yes	No	N/A	Yes	No	N/A
Sexual Orientation	☐	Yes	No	N/A	Yes	No	N/A	Yes	No	N/A
Age	☒	Yes	No	N/A	Yes	No	N/A	Yes	No	N/A
Religion/Belief	☐	Yes	No	N/A	Yes	No	N/A	Yes	No	N/A
Gender Reassignment	☐	Yes	No	N/A	Yes	No	N/A	Yes	No	N/A
Pregnancy/Maternity	N/A	Yes	No	N/A	Yes	No	N/A	Yes	No	N/A
Marriage/Civil Partnership (HR issues only)	N/A	Yes	No	N/A	Yes	No	N/A	Yes	No	N/A
Care Responsibilities ¹ (HR issues only)	N/A	Yes	No	N/A	Yes	No	N/A	Yes	No	N/A
PLACE										
Strengthen community cohesion	☑ ☒ ☐	Yes	No	N/A	Yes	No	N/A	Yes	No	N/A
Tackling poverty/ promoting social inclusion	☑ ☒ ☐	Yes	No	N/A	Yes	No	N/A	Yes	No	N/A
Area/Wards affected All Wards	☑ ☒ ☐	Yes	No	N/A	Yes	No	N/A	Yes	No	N/A
ENVIRONMENT										

¹ This is a Luton specific priority added to the 9 protected characteristics covered under the Equality Act and takes into account discrimination by association.

Protect and enhance the quality of the natural and built environment	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	Yes	No	N/A	Yes	No	N/A	Yes	No	N/A
HEALTH												
Promoting health and wellbeing	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	Yes	No	N/A	Yes	No	N/A	Yes	No	N/A

Please answer the following questions to help you identify any actions you may need to take with regards to impacts of this proposal

1. Consultation

1.1 Have you made use of existing recent research, evidence and/or consultation to inform your proposal?
Please insert links to documents as appropriate.

If you would like to know of any potentially relevant research already carried out, please click on the following link below to ***LBC Consultation Portal***

For other local statistics and information, click on the following below link for ***Luton Observatory***

Guidance Notes:

If no use has been made of research, please contact the Consultation and Engagement Team
At Communitycon@luton.gov.uk and/or the Research & Intelligence Team at
research.intelligence@luton.gov.uk

[Click here for LBC Consultation Portal](#)

[Click here Luton Observatory](#)

**Insert any links to reference websites below.
One per space only**

**Insert any relevant files in the spaces below.
One per space only**

[For advice and support from Consultation Team click here](#)

1.2 Have you carried out any specific consultation with people likely to be affected by the proposal? (if yes, please insert details, links to documents as appropriate).

Guidance Notes: If no, please explain why this has not been done - you may wish to speak to the Consultation Team first as a lack of sufficient consultation could render this IIA invalid and place the Council at risk of Judicial Review.

The proposal is to seek permission from the Executive on 3rd December 2012 to consult on the proposals.

This will involve stakeholder consultation commencing on 13th December 2012 and finishing on 20th January 2013. Employees will form part of the stakeholder consultation.

This IIA will be reviewed and updated following the outcome of consultation.

Following the outcome of consultation, if the preferred option is to proceed with transfer, employees holding posts affected by the second element of the proposal (i.e. related to any function to be retained by the Council) will be subject to a separate formal consultation together with Unions in line with the Organisational Change Procedure.

[For advice & support from the Social Justice Unit click here](#)

2. Impacts on People

2.1 Where you have identified a **positive*** impact please explain the nature of this impact.

Guidance Notes:

If you identify positive impacts with regards to one or more groups listed above please outline how these can be enhanced and maintained against each group identified. Specific actions to be detailed in action plan below.

**By positive impact we mean, is there likely to be a noticeable improvement experienced by people sharing a characteristic?*

2.2 Where you have identified a **negative*** impact please explain the nature of this impact.

Guidance Notes:

Please use this box to explain why you feel the proposal may be negative and outline what the consequences will be against each group identified. You will need to identify whether mitigation is available, what it is and how it could be implemented. Specific actions to be detailed in action plan below.

**By negative impact we mean is there likely to be a noticeable detrimental effect on people sharing a characteristic?*

If you can identify no mitigation with regards to negative impacts on one or more of the protected groups you must contact the Social Justice Unit – Click the email link box above.

Analysis of the employees holding posts affected by the second element of the proposal (i.e. related to any function to be retained by the Council) shows potential negative impact for employees over 40 (approximately 75%).

Market research indicates employees over 40, and even more so those over 50, may find it difficult to secure alternative employment if made redundant.

No other adverse impacts have been identified at this stage (see 2.3 below)

2.3 Where you have identified a **neutral*** impact for any group, please explain why you have made this judgement.

Guidance Notes:

You need to be confident that you have provided a sufficient explanation to justify this judgement.

**By neutral impact we mean that there will be no noticeable impact on people sharing a characteristic*

Analysis of the employees holding posts affected by the second element of the proposal (i.e. related to any function to be retained by the Council) shows neutral impact for all verifiable protected characteristics other than age. This is due to an even distribution of the workforce composition.

[For advice & support from the Social Justice Unit click here](#)

3. Impacts on Cohesion

If you have identified an impact on community cohesion, please describe here what this may be and who or where you believe could be affected.

Guidance Notes:

By 'impact on community cohesion' we mean - is the proposal likely to have a noticeable effect on relations within and between specific section(s) of the community, neighbourhoods or areas.

You will need to consider here actions to enhance and maintain positive impacts and how to mitigate negative impacts.

Specific actions to be detailed in action plan below.

If you can identify no mitigation with regards to negative impacts on community cohesion you must contact the Social Justice Unit – Click email link box above

[For advice & support from the Social Justice Unit click here](#)

4. Impacts on Poverty & Inclusion

If you have identified an impact on tackling poverty/promoting social inclusion, please describe here what you believe this would be and who you believe would be affected.

Guidance Notes:

By poverty and inclusion we mean - is the proposal likely to have a noticeable effect on households that are vulnerable to exclusion, e.g. due to poverty, low income and/or in areas of high deprivation.

You need to consider here actions to enhance and maintain positive impacts or mitigate negative impacts.

Specific actions to be detailed in action plan below

If you can identify no mitigation to negative impacts on tackling poverty or promoting social inclusion you must contact the Social Justice Unit for advice - [Click email link box above](#)

This may become a negative outcome for affected staff (particularly for those over 40) due to people being made redundant and facing uncertainty in the job market and therefore uncertainty in their personal financial situation.

[For advice and support from Public Health click here](#)

5. Health & Wellbeing

If you have identified an impact with regards to promoting Health and Wellbeing please consider the questions below in more detail.

5.1 Please describe what this impact is and who may be specifically affected by the proposal.

Guidance Notes:

By impact on health and wellbeing we mean - is there the potential for a positive or negative impact on the physical, mental or social well-being of an individual / group. You need to consider here actions to enhance and maintain positive impacts or mitigate negative impacts.

Specific actions to be detailed in action plan below

If you are unable to identify mitigation to questions 5.1 and 5.2 then you must contact the Public Health Team for advice. - Click email link box above

5.2 Will the proposal impact positively or negatively on access to, and /or quality of, health and wellbeing services?

Guidance Notes:

By Health and Wellbeing services we mean clinical services as well as, for example, health improvement services such as Stop Smoking, weight management, alcohol and drug services, exercise programmes, affordable warmth, falls prevention etc.

You need to consider here actions to enhance and maintain positive impacts or mitigate negative impacts

Specific actions to be detailed in action plan below.

If you are unable to identify mitigation to questions 5.1 and 5.2 then you must contact the Public Health Team for advice. - Click email link box above

There may potentially be an impact on employees who are worried about their security. This is aspect will be reviewed once a proposal/recommendation has been developed and it is clearer how employees may be affected by any such proposals.

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For advice and support from the Strategy & Sustainability Team click here

6. Impacts on the natural & built environment

If you have identified an impact on the natural and built environment please consider the questions below.

- Are there aspects of this proposal that may:
- a)** help in reduction of greenhouse gas emissions, produced by the burning of fossil fuels (i.e. coal, oil), which is likely to add to the effects of climate change
 - b)** have an effect on conservation of energy, water, minerals and materials
 - c)** have an impact on the amount of waste that could be generated through the implementation of the proposal
 - d)** impact positively or negatively on access to and the quality of the natural environment (eg parks, play areas, green spaces, conservation areas)
 - e)** improve people's or infrastructure's resilience towards extreme weather conditions
 - f)** affect amount of car journeys to/from a particular site

Guidance Notes:
If you identify positive impacts with regards to questions please outline how these can be enhanced and maintained. If you identify negative impacts in response to questions then you will need to explain any actions that you intend to take to mitigate these impacts.

Specific actions to be detailed in action plan below
If you are unable to identify mitigation with regards to questions 6.a-f then you must contact the Strategy and Sustainability Team at myclimate@luton.gov.uk as a more detailed specialist consideration of this proposal will be necessary. Click email link box above

a)
b)
c)
d)
e)
f)

Please detail all actions that will be taken to enhance and maintain positive impacts and to mitigate any negative impacts relating to this proposal in the table below:

Action	Deadline	Responsible Officer	Intended Outcome	Date Completed/ Ongoing
Review and Update IIA following Exec Report	4 th December 2012	SH	Take account of Exec recommendations	
Review and Update IIA following consultation feedback	4 th March 2013	SH	Take account of staff stakeholder feedback	
Encourage use of change and separation and employee assistance programmes	4 th December 2012	SH	Support affected staff with consideration of the implications of recommended proposal	

A review of the action plan will be prompted 6 months after the date of completion of this IIA

Key Contacts:

As above

Summary of Findings and Actions (for publication and to be written by the author)

This is a draft IIA. This IIA will be updated following the outcome of consultation and a proposal/recommendation has been made and will be reported to the Executive.

Next Steps

- All Executive Reports must have an IIA attached (where relevant)
- All report authors must complete the IIA section of Executive Reports (equalities, cohesion, inclusion, health, environment)
- All reports are to be forwarded to the Social Justice Unit, Public Health and Strategy & Sustainability Unit for sign off in time for Executive deadline
- Social Justice Unit, Public Health and Strategy & Sustainability Unit to highlight key points of concern from IIA in their sign off comments
- On the rare occasion that the Social Justice Unit are unable to sign off the report, e.g. recommendations are in breach of legislation, a statement will be submitted by Social Justice Unit Manager or Equality and Diversity Policy Manager
- Completed and signed IIA's will be published on the internet once the democratic process is complete