#### **COMMITTEE REF:**

AB(N)/10/16



# **NOTICE OF MEETING**

COMMITTEE : North Luton Area Board

DATE: Thursday, 13 October 2016

TIME : 20:00

PLACE: FUTURES HOUSE, THE MOAKES, LUTON, LU3 3QB

COUNCILLORS : GARRETT (CHAIR) PEDERSEN

CAMPBELL PETTS

R. J. DAVIS ROWLANDS
GREEN WORLDING
LEWIS YOUNG

**CO-OPTED MEMBERS: Bedfordshire Police Representative:** A/Sgt Louise Bates

**Luton Clinical Commissioning Group** 

Representative(s): Dr Anthea Robinson & Liz Cox

Ward Representative(s): tbc

QUORUM: 3 MEMBERS

Contact Officer: BERT SIONG (01582 546781)

#### INFORMATION FOR THE PUBLIC

From 6.30 p.m. to 8.00 p.m. Ward Forums will take place. The Forums will enable issues that are specifically relevant to each Ward to be discussed.

The Area Board will commence at 8.00 p.m.

**PURPOSE**: To enable the Council to effect locally based communication, consultation and decision-making.

This meeting is open to the public and you are welcome to attend.

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IN PERSON, 9am to 5pm, Monday to Friday, or CALL the Contact Officer (shown above).

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2.1

#### NORTH LUTON AREA BOARD

# 20<sup>TH</sup> JUNE 2016 at 8.00 p.m.

PRESENT: Councillor Garrett (Chair), Councillors Campbell, R. J. Davis, Green,

Lewis, Pedersen, Rowlands, Worlding and Young

**CO-OPTED MEMBERS:** Dr Nina Pearson (Substitute for Dr Anthea Robinson) and

Liz Cox - Luton CCG

# 14. APOLOGIES FOR ABSENCE (REF: 1)

Apologies for absence from the meeting were received on behalf of Cllr Petts, Dr Anthea Robinson, Luton CCG, Inspector Bernadette White and Sgt Louise Bates - Bedfordshire Police.

#### 15. MINUTES (REFS: 2.1 and 2.2)

**Resolved:** That the minutes of the meetings held on 3<sup>rd</sup> March 2016 and 17<sup>th</sup> May 2016 be taken as read, approved as correct records and signed by the Chair.

#### 16. FEEDBACK FROM WARD FORUMS (REF: 4)

Feedback on top three key issues discussed at each ward were noted by Members as follows:

#### **Icknield Ward**

- Planning permission issue with 392 Old Bedford Road not yet resolved;
- Weed spraying Cromer Way not done so far this year;
- Parking on double yellow lines both sides of Birdsfoot Lane near the school;
- HGVs still using Grasmere Road, contrary to restrictions.

#### **Northwell Ward**

- Speeding and traffic problems;
- Parking problem in the area of the building works:
- Lack of enforcement re parking on double yellow lines.

#### **Bramingham Ward**

The Flood issue dealt with at the Ward Forum.

#### **Limbury Ward**

- No grass cutting and state of the parks. Long grass near play area hiding dog excrements;
- Bad parking on corners a growing problem in certain areas;
- Progress re implementation of the 20 mph restrictions;

• Money only available for one side of fencing in children play area. Residents Group need to raise funding.

#### **Sundon Park Ward**

- Problems with people parking outside Sundon Park shops all day. Some cars were for sale and not moved on. Lack of enforcement;
- Nuisance motor cycle written update provided by the Police. Some complaints from residents apparently not acted on by Police;
- Leagrave Park Residents concerned with lack maintenance, due to budget cuts.

**Resolved:** That the feedback on the top key issues from the Ward Forums be noted.

## 17. PUBLIC QUESTION TIME (REF: 5)

A member of the public suggested the enforcement of motorists going through red lights and parking on bus laybys in Church Street, as a means of generating income for the Council.

Christine Davy, the Traffic Safety and Regulations Manager advised that fines generated by Police went to the Treasury and did not come to the Council, but council enforcement fines did. She added that the Council did enforce, but that she would pass on the suggestion.

A senior Civil Enforcement Officer present advised that there should be designated signs displayed on bus laybys to enable enforcement.

The Chair, Cllr Garrett requested that Christine Davy looked into the matter and report back at the next meeting of the Board.

Mr Anthony Gamble handed in a petition on behalf of residents of Marsh Farm, objecting to the re-designation of part of green land at Whitehorse Vale, to enable houses to be built. He requested that an evening meeting be convened to discuss the issues, which was agreed.

Cllr Davis moved that an extraordinary meeting of the North Luton Area Board be convened in good time to enable the outcome to be fed into the consultation before its closure on 5<sup>th</sup> August 2016.

**Resolved:** That Christine Davy look into signing of bus stop clearway outside the Church, Church Street and report back at the next meeting of the Board;

(ii) That an evening extraordinary meeting of the Luton North Area Board be convened before 5<sup>th</sup> August 2016 in Marsh Farm to consider the consultation on the proposal for the re-designation of land at Whitehorse Vale for housing. (Note: Now arranged for 6.30 pm on 3<sup>rd</sup> August 2016, at Futures House, The Moakes, Marsh Farm, Luton)

#### 18. PETITIONS (REF: 6)

### 6.1 ICKNIELD WAY - THAMES WATER WORKS

Barry Timms, the Parks and Cemeteries Manager, presented the report, relating to the petition (Ref: 6.1). He introduced and thanked officers from Thames Water Works for attending the meeting.

Barry Timms advised that the area concerned would be 80% grass and 20% wild flowers on the banks, which would be planted in September/ October, hence a decision was needed. He suggested that Option1 from the report be agreed for a 12 months period and if residents were still concerned, then the matter could be reviewed.

The Chair advised that the matter had already been discussed at length at the ward forum and there was no need to discuss again.

Cllr Young said it was a matter for residents whether to have all plain grass or all wild flowers. He favoured trial for a year, as recommended and if not working to reinstate 100% grass.

Barry Timms said it was bare grounds at the moment, but turf and wild flowers would be put in if agreed

The Thames Water Works Officer advised that the substantial urban drainage scheme (SUDS) was not yet completed, but would be by August/ September 2016. He added that the temporary scheme put in had increased the profile, but the scheme would be completed within 2 months and turf put in.

Responding to a comment from a resident about the new SUDS increasing the flood risks in Marsom Grove, the Thames Water Works Officer added that from photos of the flood, it was clear water from Marsom Grove, not from Icknield Way. He reiterated that the temporary measure was put in because people requested it, but that the final scheme would be put in place.

The Chair moved that Option1 in the report be approved, which was unanimously supported

**Resolved:** (i) That Option 1 in the Parks and Cemeteries Manager's report (Ref: 6.1) be approved, with the outcome reviewed in 12 months' time and a decision taken on a permanent solution, as appropriate;

(ii) That the Board's thanks to Officers of Thames Water Works for attending the meeting and answering Members' and residents' questions be recorded.

#### 6.2 GOOSEBERRY HILL, LUTON

The Traffic Safety and Regulations Manager informed the Board that the petition about the increase in traffic using the un-adopted part of Gooseberry Hill as a

through route was still the subject of consultation with residents, which had been already been discussed at the Ward Forum.

It was agreed, therefore, that the outcome of the consultation and the proposal for addressing the issue should be reported to the next meeting of the Board.

**Resolved:** That the outcome of the consultation with residents and the proposal for dealing with traffic using the un-adopted part of Gooseberry Hill as a through route be reported to the next meeting of the Board.

#### 6.3 REPTON CLOSE, LUTON

Christine Davy, the Traffic Safety and Regulations Manager reported on the petition from residents of Repton Close requesting a roundabout to be installed at the junction of Repton Close and Bramingham Road, due to the difficulty turning in and out of the cul-de-sac.

She informed the Board that a survey had revealed insufficient turning movements to justify a roundabout or traffic lights at the junction, as set out in the report. She added that therefore, neither a roundabout nor traffic signals were recommended.

Richard Gates, the lead petitioner addressed the Board in support of the petition, highlighting the extreme difficulties and danger residents faced trying to enter and exit Repton Close, due to the increased volume and speed of traffic along Bramingham Road.

Cllr Davis was personally aware and had seen vehicles travelling at 60-70 miles per hour along Bramingham Road at 7.00 am. He supported the petition and believed a mini roundabout would be a cost effective way of dealing with the problem.

Members were made aware of one fatal and 8 slight injury collisions in the area. It was also suggested that a roundabout would slow traffic down along Bramingham Road, which would also be of benefit to vehicles entering and exiting Watermead Road and Weltmore Road.

Members discussed the issues and unanimously agreed that a case for a mini roundabout was made, as requested. Christine Davy was requested to take the matter back for further consideration and action and report back to the next Board meeting.

**Resolved:** (i) That the petition requesting a roundabout to be installed at the junction of Repton Close and Bramingham Road be approved;

(ii) That the Traffic Safety and Regulations Manager be requested to further consider and act on the petition in the light of the Board's decision and report back to the next Board meeting.

(Note: The lead petitioner was present and aware of the Board's decision)

# 19. LUTON CLINICAL COMMISSIONING GROUP – UPDATE (REF: 7)

Dr Nina Pearson presented the Luton CCG update, as set out in the Health and Wellbeing page of the report within Item (Ref: 8). She drew the Board's attention to the following points:

#### **Luton Urgent and Emergency Care Strategy**

 The joint Luton and Beds CCGs' re-procurement of the 111 and GP out of hours. Patients would be able to book an appointment with their GP directly from the 111 call, if the need to do so was identified. Implementation would take time and start from April 2017;

#### Alternative Provider Medical Services GP contracts

 Consultation on the four GP contracts had ended. Residents were thanked for their responses, which were being collated and analysed and recommendations would be submitted to NHS England. Patients affected would be informed of the decisions made, which Luton CCG could not influence.

#### **Luton CCG Chief Officer role**

 The retirement of Carol Hill, the CCG's Chief officer and the appointment of Colin Thompson as Interim Chief Officer.

Responding to Members' and public questions/comments, Dr Pearson provided further information as follows:

- Some proposals in the Estates Strategy were not yet in the public domain. Five areas were included, including Sundon Park. The CCG was working with Luton Borough Council on how to utilise buildings in the five areas to improve facilities.
- The consultation of the proposals for the 4 GP contracts had closed and the CCG was waiting for output from NHS England. Good quality and access to primary care expected, as the process had worked well elsewhere:
- In Luton some GP Practices were good, some not so good. There was a commitment to deliver good primary care;
- Individual cases could not be commented on and should be taken up directly with the GP, but it should be clear where a patient was registered;
- GP Practices should be large enough to cater for the needs of patients.
   Some smaller Practices, which could not meet needs would have to group together and look different;
- The CCG would push for NHS England's decisions and actions, but exact time line not known;

- A 'Walk-in' arrangement could be one option, as could ringing the GP, who would then call back and assess on the phone. Practices would need to share good practice and learn from each other;
- There was a passion to deliver by putting extra capacity in the system to sustain services and get on top of demands;
- With two GP practices in at the Moakes in Marsh farm, patients should be able to register, a matter she would look into and address, as appropriate;
- Good quality primary care would include use of multi-disciplinary teams, which smaller practices could not sustain. Larger units would provide continuity and deliver excellent care.
- On the idea of the family doctor, she said the concept would not be taken away, as continuity of care was vital.

#### Resolved: (i) That the Luton CCG update be noted;

- (ii) That Luton CCG be requested to provide the Board with an update on the decision of NHS England in relation to the Alternative Provider Medical Services GP contracts consultation:
- (iii) That the Board's thanks to Dr Nina Pearson for attending the meeting, providing the update and answering questions be recorded.

# 20. YOU SAID, WE'RE DOING – NEIGHBOURHOOD GOVERNANCE PROGRESS REPORT (REF: 8)

The Strategic Community Services Manager presented the 'You Said, We're Doing' Neighbourhood Governance progress report (Ref: 8), which had been tabled for Members and widely distributed to attendees.

She drew attention to and promoted events taking place, including and the Luton Junior Euro football championship at Lea Manor on Tuesday, 21<sup>st</sup> June and Luton's 'Big Iftar' on Friday 24<sup>th</sup> June 2016.

**Resolved:** That the 'You Said, We're Doing Neighbourhood Governance Progress Report be noted;

#### 21. ITEMS FOR NEXT BOARD MEETING (REF: 9)

**Resolved:** That items agreed at this meeting as set out below, and any other future items identified be included in the work programme for future meeting of the Board.

 The Traffic Safety and Regulations Manager to report back on the issue of enforcement of parking on bus laybys;

- Luton CCG to provide an update on the decision of NHS England in relation to the Alternative Provider Medical Services GP contracts consultation;
- The Traffic Safety and Regulations Manager to update the Board on the action to be taken to give effect to the Board's decision to approve the petition requesting a roundabout to be installed at the junction of Repton Close and Bramingham Road;
- The Traffic Safety and Regulations Manager to update the Board on the outcome of the consultation with residents and the proposal for dealing with traffic using the un-adopted part of Gooseberry Hill as a through.

The Traffic Safety and Regulations Manager to look into signage of bus stop clearway outside the Church in Church Street and report back at the next meeting of the Board;

 Christine Davey, the Traffic Safety and Regulations Manager advised that Police fines did not come to the Council, but council enforcement fines did. She added that the Council did enforce, but that she would pass on the suggestion.

### 22. DATE OF NEXT MEETING (REF: 10)

The next scheduled meeting: Provisionally set for 13<sup>th</sup> October 2016, subject to confirmation.

An extraordinary meeting to be held prior to 5<sup>th</sup> August 2016 to consider the petition objecting to the re-designation of part of green land at Whitehorse Vale for housing. (Note: Now arranged for 6.30 pm on 3<sup>rd</sup> August 2016, at Futures House, The Moakes, Marsh Farm, Luton)

(Note: The meeting ended at 9.50 pm)

2.2

# EXTRA ORDINARY MEETING OF THE NORTH LUTON AREA BOARD 3<sup>RD</sup> AUGUST 2016 at 8.00 p.m.

PRESENT: Councillor Garrett (Chair), Councillors Campbell, R. J. Davis and

Lewis

#### 23. APOLOGIES FOR ABSENCE (REF: 1)

Apologies for absence from the meeting were received on behalf of Councillors Green, Pedersen, Rowlands, Worlding and Young.

#### 24. PETITION – LAND AT WHITEHORSE VALE, LEA MANOR (REF: 5)

Officers from Fixed Assets presented the report (Ref:5) in response to a petition from local residents regarding the Council's consultation on the proposal to re-designate an area of surplus land at Whitehorse Vale, Lea Manor, for the purpose of the development of Housing and to fund improvements to school sports facilities.

He highlighted the key grounds of the petition as expressed by local residents as below:

- That the residents were not robustly consulted with
- That the identified site is not surplus
- That the residents wish to develop a neighbourhood Plan or be involved in identifying areas they feel are a local asset or treasure

Addressing the key grounds of the petition, Officers from Fixed Asset explained that the process in which the consultation was conducted was quite robust. They explained that the consultation strategy was jointly prepared with the Council's consultation team through the following avenue;

- Leaflets detailing the proposed consultation were prepared and distributed to 1200 households around the site, within a mile radius of the site
- The consultation was published by Luton line on 29<sup>th</sup> May
- Details of the consultation was placed on the consultation portal on the Council's website on 1<sup>st</sup> June to enable online access for comments and views of local residents
- Two consultation events to seek further comments from the local community was held within the community at the Library in Marsh Farm on 15<sup>th</sup> and 16<sup>th</sup> June

The was informed stated that due to the current shortage of housing in Luton, and the significant and increased demand for housing, the Council had proposed that a 1.3-acre site adjoining the playing fields at the Whitehorse Vale be used for new residential properties.

Officers further explained that in order to change the use of the surplus land, which represented around 15 per cent of the total, site, the consent was required from the

Secretary of State for Education under Section 77 of the School Standards and Framework Act 1998. If permission was granted in addition to meeting the much needed housing needs in Luton, proceeds from the sale would be used to fund specific capital projects aimed at improving and enhancing facilities at local schools. Officers further informed the Board that the existing facilities around the site, which included a running track and football pitches, would be reconfigured to ensure that there would be no loss of provision.

In response to questions regarding publication on Luton line and evidence that the consultation leaflets were actually delivered to 1200 properties, the Officer explained that officers liaised with the Council's Communication Department and received guidance on the best medium to advertise.

In response to questions on the results of the consultation and whether there was any support for the proposals, Officers explained that the consultation was still live and that information would be available at the conclusion of the consultation.

The Chair of the North Luton Area Board then called on the lead petitioner, Tony Gamble, Chair of the Tenants Advisory Board in Marsh Farm to present reasons for the petition. Challenging the process of the consultation, he stated that local residents were dissatisfied and unhappy with the process of the consultation.

He disputed some of the information reported by Officers and stated that the Luton line newspaper for the month of July was published on the 24<sup>th</sup> of July and not 29h as stated by the Officer. He further highlighted the reasons why local residents were not happy with the process of the consultation; he stated;

- The Council's Consultation portal was not live for a while and members of the public were unable to gain access to the online consultation portal
- Local residents requested Officers to extend the consultation period to 6<sup>th</sup> of August to fall on the same day with the Marsh Farm festival. He stated that this would have been good opportunity to seek views and comments from people; however, this request was refused.
- The Consultations in June had concluded at 6.00pm. They were held during work time, during the day when most people were still at work and therefore most people were unable to put their views or comments forward.
- Also Council staff responsible for the consultation left the consultation venue prior to 6.00pm with no one to attend to residents who had left work a bit early to comment on the consultation. Local residents where later informed that officers left the consultation venue before 6.00ppm due to low turnout.
- The localism Act, empowered communities to set up or constitute a Neighbourhood Plan so that communities would have the right to identify assets of value or treasure.
- This proposal would impact on the regular community events held yearly due to lack of space
- Annual Fireworks event held in the community would be impacted on by this decision.

Responding, Councillor Shaw, Portfolio holder for Housing explained that there were a number of families and children in bed and breakfast waiting to be moved to real home. He stated that he had responsibility to provide suitable housing and address the acute lack of housing in Luton.

Also responding to the grounds of the petition, Officers explained their role as Council Officers and the need to work and engage with residents and to come to a reasonable conclusion on this matter.

Councillor Campbell stated that with the high levels of poor living and health and wellbeing in some communities in Luton, the Council should not be building on green spaces. He encouraged residents to challenge the proposal to prevent the Council from taking away yet another piece of land.

Responding to a question, about the number of houses proposed to be built on the site, Officers explained that the application was ahead of the application for planning permission and response from the Secretary of State. The number of houses to be built would then be subject to further consultation. A planning application would then be submitted at a later stage.

One local resident stated that the Council's local plan was clear about the criteria by which open spaces could be converted and this project did not meet the Council's own criteria as stated in the Local Plan. He stated that, that piece of land was irreplaceable and of value to the local community.

With regards to the expected benefits from the sale of the land, Officers stated that where the land is relevant to a playing field, every penny would be ploughed back into schools.

It was suggested that a special meeting of the Board be convened at the conclusion of the Consultation to feedback on the outcome and proposals for implementation.

There was a general consensus by Members of the Board that immediate action should be taken to stop the sale of the land.

**Resolved:** (i) That Officers be requested to report back to a future meeting of the Board on the outcome of the consultation and further proposals to build on the land prior to the application being sent to the Secretary of State for approval of the proposal;

- (ii) That the Executive be requested to support the decision of the North Luton Area Board and to note as follows:
  - (a) To Note the overwhelming opposition by local residents and Members of the North Luton Area Board, to the proposal to re-designate any part of the land at Whitehorse vale, Lea Manor, Marsh Farm;
  - (b) To Support the plan for local residents of Marsh Farm community to constitute a Neighbourhood Plan and be involved in identifying areas that they feel are a local asset or treasure;
  - (c) To support the registration of the Site at Whitehorse Vale, Lea Manor as an Asset of Community Value;
- (d) To Note that if the proposal to re-designate the Land at Whitehorse Vale, Lea Manor, was approved by the Executive, that Elected Members of the North Luton Area Board would write to the Secretary of State

- urging him or her not to agree to the re-designation of any part of Whitehorse Vale, Lea Manor;
- (e) To Note that the North Luton Area Board resolved to grant the extension of the consultation from 5<sup>th</sup> August 2015 to midnight on Monday 8<sup>th</sup> August 2016 to enable more residents to have on line access to the Council's online portal and to contribute more robustly to the process.

(Note: The meeting ended at 8.05 pm)

2.3

# EXTRA ORDINARY MEETING OF THE NORTH LUTON AREA BOARD 30<sup>TH</sup> AUGUST 2016 at 7.00 p.m.

PRESENT: Councillor Garrett (Chair), Councillors Campbell, Petts, and Young.

#### 25. APOLOGIES FOR ABSENCE (REF: 1)

Apologies for absence from the meeting were received on behalf of Councillors R J Davis, Green, Lewis, Pedersen, Rowlands, and Worlding.

# 26. FLOOD EVENT AT MARSON GROVE/ICKNEILD WAY AREA FLOODING – REPORT BY THAMES WATER (REF: 5)

Thames Water represented by John Sullivan and his colleagues, jointly presented the report ref: 5 regarding flooding which occurred on 7<sup>th</sup> June 2016 in the Marsom Grove/Icknield Way Area.

The Extraordinary meeting of the North Luton Area Board was set up to facilitate engagement between Thames Water, Luton Council and Residents to agree a way forward and to address the issues and concerns expressed by residents following the flooding event which affected 4 properties in Marsom Grove.

Thames Water advised of the background to the flooding event and advised of the immediate remedial action to help alleviate the problems caused by the flooding event.

Members and local residents were further advised of actions already taken as follows:

- a) The work carried out in Icknield Way would be able to contain the water and flooding affecting a number of properties at the top end of Icknield Way that had experienced multiple incidents of both internal and external surface water flooding. These properties in Icknield Way were recorded on Thames Water's sewer flooding history database since 2000 as they flooded under moderate rainfall (1 in 10 years). Lessons from other flooding across the country demonstrated that putting bigger pipes does not work. The flood alleviation scheme needs to catch the water, contain it and slow it down.
- b) The project when completed would relieve the affected properties in Icknield Way up to 1in30 year event (which is a national standard for drainage) and reduce the risk of flooding to other properties in the area by providing an overflow area containing volumes up to 1 in 100 year rainfall.
- c) Thames Water accepted that the incomplete detention basin contributed to the flooding experienced by some local residents and apologies rendered.
- d) Letters had been issued to residents affected by the recent flooding stating how residual risks are unchanged. Instructions have been given to loss adjusters to assess extent of damage due to the spill from the detention basin and the appropriate level of reimbursement.

• e) Work had already commenced to additionally investigate the state of the surface water drainage system in Marsom Grove and questionnaires sent out to residents. Depending on the outcome of the investigation further action would be taken to ensure this sort of flooding does not happen in future.

Responding to questions from elected members and residents, Thames Water gave assurance that the proposals to prevent and alleviate any future water flooding in the area would address the issues and concerns expressed by residents. Thames Water agreed to take steps to address the matter as follows;

- a) That work on the detention basin would re-commence shortly; the area will be made secured and grass trimmed. When completed, the scheme would not change pre-works residual flood risk and thereby associated property value and will only contain water for short periods during heavy rainfall.
- b) Proposal to work closely with Luton Borough Council on any public access and health and safety measures which would be put in place, where required
- c) Letters would be issued to residents in the area with explanation about the flooding to insurers and property valuers. The letters will say that the flooding in June was partly due to failure of an unfinished project and should not legitimately affect the insurance premiums or property values
- d) Work closely with residents to address concerns expressed and whilst works was ongoing Thames Water would carry out an extensive investigation of drainage in the Icknield Way and Marsom Grove catchment (including cctv surveys) to check for cross connections/misconnections, blockages and any irregularities
- e) That the work to bring the detention basin to its design standard with landscaping would be completed by end of October 2016; on completion a "walkover" will be offered to the residents and Councillors to address any remaining concerns
- f) Assess the need for and if needed install safety grills on the inlet and outfall pipes
- g) That the scheme would be inspected by an Independent Surveyor upon completion and would then present a written assurance of the checked level of protection (as built) to the Council and residents
- h) That all project documentation and specifications would be made available for inspection by LBC or independent consultants of their choice
- i) That an application would be made for a retrospective planning consent for the scheme, if deemed necessary by LBC
- i) Offer of compensation to the affected residents
- k) Visit the properties at the top of Icknield Way that this project was going to benefit to check if/how they were affected by flooding in June and following months.

 Make improvements to customer services and the way enquiries and public consultations are handled

Responding to the report by Thames Water, Mr. Richard Burton, a consultant of Mr and Mrs Verdon, spoke on behalf of those residents affected and expressed their concerns and views as a result of the flooding event on 7<sup>th</sup> June 2016 as follows:

- The scheme commenced in August 2015, had been reported finished in February 2016, however some remedial works undertaken in June 2016
- There had been no significant change to the catchments of Icknield Way and Marsom Grove during the last 30 years. The Icknield Way had been known to be at capacity when the Bramingham estate was built. What had changed?
- There had never been flooding in Marsom Grove before, even in 2007 when serious flooding occurred in the town centre. Why the flooding happened now?
- The green verge by Icknield Way had been known to be safeguarded for potential road widening.
- Properties in Icknield Way had been known to flood.
- Permission to build the basin under permitted development was questioned, as new legislation came into force in April 2015 – GPDO 2015, stipulating that works need to be completed in 6 months and only around a watercourse.
- It was recommended that LBC should be checking the design of the basin.
- 4 properties flooded again on 12<sup>th</sup> July when the basin overtopped for the second time (NOTE this had been questioned by another resident of Marsom Grove, who claim the basin did not overtop and he had pictures to prove it).
- The consultant worked on a housing scheme in Central Bedfordshire, where he recommended a basin to be completed to a 1in100 year standard + climate change allowance + 300mm.
- Specification should be checked for the banks material. As dug material including chalk may not be sufficient, capping with clay may be required.
- The computer modelling by Thames Water should be checked.

#### Other residents raised the following points:

- The length of time it took for Thames Water to explain why the detention basin was built in the first place
- Inconsistencies in the report presented by Thames Water and inconsistencies in the letter sent to Residents in February 2016 stating that the detention basin was completed when as a matter of fact and by their own admission at this meeting, had not been completed
- Increased Insurance premiums due to devaluation of the properties in the area and especially the properties in Marsom Grove affected
- Lack of communication and lack of response to queries and communication by Thames Water
- The incomplete works had caused properties in the area to be devalued and made any sale of these properties difficult
- The residents of Marsom Grove were now at risk of flooding as a result of the incomplete detention basis.
- The proposal to raise the berms behind the properties may put families of those properties at risk of theft
- Thames Water claimed they had completed the detention basin when in fact it had not been completed and had caused the flooding event on 7<sup>th</sup> June 2016.

The flood water stayed in the garage for about 1 hour, gardens drained away very quickly too.

- Reoccurring issues with lifting manhole covers in Icknield Way
- The computer model used by Thames Water for analysis of data should be reviewed to ensure that analysis of data was correct and accurate.
- What would happen during 1in100 or 1in200 storm? Will the water be trapped?
- Residents had been asked to report any flooding within 100m form the property to their insurers
- How had the basin affected the groundwater? Residents noticed damp in their houses.
- A resident disputed the claim that water overtopped the basin on 12<sup>th</sup> July and suggested that there was photographic evidence to prove this point.

Responding to comments and questions on behalf of the Council, the Service Director, Planning and Transportation explained possible options the Council would take to address some of the issues and concerns expressed by residents as follows:

- Legal advice would be sought as to whether permitted development rights apply in this instance given:
  - a) change of planning legislation,
  - b) the potential change of use of the land
  - c) and not completing the works within 6 months
- If determined that permitted development rights would not apply, to seek a retrospective planning application for the development.
- The legal determination should not delay Thames Water commencing the immediate remediation works to bring the scheme up to its design standard
- Additional evidence may be required from residents, etc.
- The Council would seek certification from Thames Water that the works had been completed to specific flood risk design standards.

Thames Water gave assurance to work in partnership with the Council and engage and consult with residents to address the matter as soon as possible.

**Resolved:** (i) That the proposals and immediate steps and actions as agreed by Thames Water to contain water in the event of heavy rainfall as stated in (a to I), Minute No. 26 be noted by the Board;

- (ii) That Thames Water be requested to attend the Board's future meeting in order to demonstrate the proposed actions and progress of works as agreed at the meeting on 30<sup>th</sup> August 2016.
- (iii) That Agenda Item 6; Petition Icknield Way Approval of Thames Water Scheme be withdrawn from the Agenda on the basis that all matters within the petition were covered in the preceding item (Item 5).

(Note: (i) Councillor Campbell declared non prejudicial interest as a Member of the Development Control Committee of the Council;

(ii) The meeting ended at 8.30 pm)



**AGENDA ITEM** 

6.1

COMMITTEE: NORTH LUTON AREA BOARD

**DATE:** 13 OCTOBER 2016

SUBJECT: PETITION – 126-180 LIMBURY ROAD, LUTON

REPORT BY: SERVICE DIRECTOR – PUBLIC REALM

CONTACT OFFICER: CHRISTINE DAVY 546962

**IMPLICATIONS:** 

LEGAL COMMUNITY SAFETY

EQUALITIES ENVIRONMENT

FINANCIAL CONSULTATIONS

STAFFING OTHER

WARDS AFFECTED: NORTHWELL

#### **PURPOSE**

1. To report to North Luton Area Board the receipt of a petition regarding a residents parking in the crescent part of Limbury Road, Luton (126-180 even numbers)

#### RECOMMENDATION(S)

- 2. North Luton Area Board is recommended to:-
  - (i) Note receipt of the petition;
  - (ii) Note that an item to investigate parking restrictions in area of 126-180 Limbury Road is on the request list for a future programme of works.
  - (iii) Instruct the Service Director Public Realm to advise the petitioners.

#### **BACKGROUND**

3. A petition has been submitted requesting a residents parking scheme for 126-180 Limbury Road (even numbers only). One resident also wanted the option of 1

hour parking restriction between 10:30 and 11:30 Monday to Friday to be included in any consultation.

- 4. The petition was signed by 23 residents of 126-180 Limbury Road.
- 5. 126-180 Limbury Road is a crescent with approximately 28 properties.

#### **REPORT**

- 6. The Council receives a number of requests for the introduction of parking restrictions and does not have either the human or financial resources to deal with them immediately. This current financial year's work programme and budget is fully committed. A Request List is therefore maintained and requests such as this are added to the list as they are received. Towards the end of each financial year all outstanding requests are reviewed and prioritised and those of the highest priority are included in the next years' work programme subject to the budget provision.
- 7. A request for investigation into parking restrictions was placed on the request list in November 2015 for future investigation.



**AGENDA ITEM** 

6.2

COMMITTEE: NORTH LUTON AREA BOARD

**DATE:** 13 OCTOBER 2016

SUBJECT: PETITION – SAWTRY CLOSE, LUTON

REPORT BY: SERVICE DIRECTOR – PUBLIC REALM

CONTACT OFFICER: CHRISTINE DAVY 546962

**IMPLICATIONS:** 

LEGAL COMMUNITY SAFETY

**EQUALITIES ENVIRONMENT** 

FINANCIAL CONSULTATIONS

STAFFING OTHER

WARDS AFFECTED: NORTHWELL

#### **PURPOSE**

1. To report to North Luton Area Board the receipt of a petition regarding a speed and inconsiderate parking in Sawtry Close by people attending functions at The Meads Primary School

#### **RECOMMENDATION(S)**

- 2. North Luton Area Board is recommended to:-
  - (i) note receipt of the petition;
  - (ii) Note that an item to investigate a residents parking scheme for Sawtry Close has been added to the request list for a future programme of works.
  - (iii) Instruct the Service Director Public Realm to advise the petitioners.

#### **BACKGROUND**

3. A petition has been submitted stating

Over the past couple of months there has been an increase in the number of functions being held at the Meads Primary school which has led to an increase in traffic using Sawtry Close, a lot of these motorists drive down this road much too fast when arriving or leaving and are leaving their vehicles partly blocking residents drives. When these car owners have been spoken to they become aggressive and abusive, the school has been spoken to and also the council have been informed.

The school response was 'we do what we can', the council response was 'we don't see a problem'. I feel it will not be long before a household pet or worse still a child is hit by one of these speeding motorist, I therefore, feel a petition should be present to the council to make them aware of the feelings of the residents in Sawtry Close'

- 4. The petition was signed by 16 residents of Sawtry Close.
- 5. Sawtry Close is a cul-de-sac with 26 properties and an entrance to The Meads Primary school at the end of the cul-de-sac.
- 6. At the time of the petition the speed limit in Sawtry Close was 30mph. Sawtry Close is approximately 130m in length.

#### **REPORT**

- 7. The school has been contacted and the head master Richard Jenkins has commented. He refutes many of the points raised by the residents stating
  - The school feature road safety, considerate parking and sensible speed in their weekly newsletters to parents.
  - They are a values based school and regularly inform parents of how they
    expect them to talk to staff and local residents. For example following a
    recent altercation with a local resident whereby after extreme
    provocation a parent was assaulted on school property by the resident
    they informed the parent that they would be banned from school
    premised if they repeated that behaviour.
  - The school locks the Sawtry Close entrance between 8:30am and 9:00am and 3:15pm and 3:45pm in order to prevent the close being blocked by cars.
  - The number of events held at the school has not changed however; they do have more during the summer months.
  - The school sent a letter to every resident of Sawtry Close asking for their e-mail address last year so that the school could notify the residents of events. Unfortunately, only two residents responded.
  - The school is let for events four nights a week plus Saturday morning.
     The school regularly asks the event organisers to remind the people attending these events that they should be considerate of local residents

when driving to and from the school. The school will be reiterating this to the event organisers.

- 8. As part of the Area Traffic Studies programme for Limbury area the speed limit in Sawtry Close is being reduced to 20mph. This will be indicated with 20mph repeater signing.
- 9. Residents can request Civil Enforcement Officers to enforce unauthorised obstruction of their vehicle accesses by calling 01582 548523 during office hours. There is no out-of-office hours contact number.
- 10. Therefore, an item has been added to the Council's request list for the investigation into a residents parking scheme for Sawtry Close. This list is reviewed annually and the highest priorities included in the next years works programme subject to the budget provision.



**AGENDA ITEM** 

6.5

COMMITTEE: NORTH LUTON AREA BOARD

DATE: 13<sup>th</sup> OCTOBER 2016

SUBJECT: PETITION - CORONATION MEADOW ON RIVERSIDE WALK-

**FOLLOW UP** 

REPORT BY: SERVICE DIRECTOR, ENGINEERING AND STREET

**SERVICES** 

CONTACT OFFICER: STEVE BATTLEBURY 01582 - 546761

**IMPLICATIONS:** 

LEGAL ✓ COMMUNITY SAFETY

**EQUALITIES ENVIRONMENT** 

FINANCIAL ✓ CONSULTATIONS

STAFFING OTHER ✓

WARDS AFFECTED: LIMBURY

#### **PURPOSE**

1. The purpose of this report is for Members to note the actions taken by officers in response to the previous report and to consider closing the item as complete

#### **RECOMMENDATION(S)**

2. North Luton Area Board is recommended to close this item as complete by instructing the Parks & Cemeteries manager to maintain this area by regular mowing for the foreseeable future.

#### **REPORT**

- 3. At the 3<sup>rd</sup> March 2016 meeting the following actions were minuted
  - (i) That the follow up report of the Parks and Cemeteries

Manager, on the Coronation Meadow on Riverside Walk – Petition be noted;

- (ii) That because of the already known views and strength of feelings of residents who regularly use the meadow, the Parks and Cemeteries Manager, be requested to arrange for the Coronation Meadow on Riverside Walk to be reinstated to its original state, inform the lead petitioner when done and report back to the October 2016 meeting of the Board.
- 4. At a site meeting between the Parks & Cemeteries manager Barry Timms and Cllrs Lewis and Rowland the following actions were agreed which have been actioned:
  - That the main area of grass be returned to be regular moving this season.
  - That the coronation meadow shall be restricted to area adjacent to the river.
  - That the coronation meadow sign should be moved to a new position on the corner of area 2.
- 5. The main area of grass has been returned to the parks regular grass cutting schedule in line with all other areas of parks and open spaces. It has been scheduled to receive between 6 8 cuts between March November as agreed at the Council's Executive Committee at their meeting on the 29th April 2013, in response to the Government's austerity measures.
- 6. The main area of grass has been cut on the following dates and is scheduled to receive one additional cut before the end of November:
  - 1) 8/4/16
  - 2) 3/5/16
  - 3) 31/5/16
  - 4) 4/7/16
  - 5) 9/8/16
  - 6) 3/10/16
- 7. We have experienced a prolonged wet/warn periods this year that has increased and sustained the vigour in the grass for a longer period of time. This has increased significantly the time taken to complete grass cuts from the estimated 3 week cutting cycle to between 6-7 weeks resulting in the length of grass being significantly longer throughout the boroughs parks and open spaces this year. This has reduced the ability for passive recreation at this and all other areas of open space across the borough.
- 8. Regular cutting of the grass in conjunction with the high level of grass growth has enabled to sward to recover significantly thereby reducing the requirement for extensive cultural works as was thought to be the case at the previous meeting. Therefore arrangements for the area to be harrowed will now be scheduled to take place during the winter months when conditions will be more favourable.
- 9. No cultural works have been undertaken during the summer months due to the vigour in grass growth across the town limiting the availability of resources.

- 10. The area of coronation meadow adjacent to the river that has remained long through the summer has now received its annual cut and clear and funding is in place for this to be repeated annually each September.
- 11. The Plan for next year is to continue to maintain the two separate areas as this year in that the main area will continue to be cut between 6-8 times with the area adjacent to the river receiving one annual hey cut in September.

#### **OPTIONS**

- 12. Members are recommended to choose from the options below;
  - (i) To accept the officers recommendation and close this item as complete by instructing the Parks & Cemeteries manager to maintain this area by regular moving for the foreseeable future.
    - (ii To continue to monitor this item.

#### **FINANCIAL IMPLICATIONS**

13. Maintenance will be undertaken from within existing resources

#### **LEGAL IMPLICATIONS**

14. This report has no legal implications.

# LIST OF BACKGROUND PAPERS LOCAL GOVERNMENT ACT 1972, SECTION 100D

15. The background paper is the North area board report entitled Petition - coronation meadow agreed on the 3rd March 2016.



**AGENDA ITEM** 

7

AREA BOARD: NORTH LUTON

DATE: THURSDAY 13<sup>TH</sup> OCTOBER 2016

SUBJECT: LUTON CLINICAL COMMISSIONING GROUP

**UPDATES ON ACTIVITIES (SEPTEMBER ONWARDS -**

2016)

REPORT BY: LUTON CLINICAL COMMISSIONING GROUP

CONTACT OFFICER: DAVID FOORD – 01582 531844

**IMPLICATIONS:** 

WARDS AFFECTED: BRAMINGHAM, ICKNEILD, LIMBURY,

**NORTHWELL, SUNDON PARK** 

#### **PURPOSE**

1. To provide the Board an update on health system developments and Luton CCG's activities.

## **RECOMMENDATION (S)**

2. That the North Luton Area Board note and make comments on the briefing as appropriate.

#### **BACKGROUND**

3. This briefing is s standing agenda item for all Luton Area Boards.

#### **REPORT**

## **Alternative Provider Medical Services (APMS) GP Contracts**

4. The APMS practice contracts for Moakes Medical Centre, Whipperley Medical Centre and Sundon Park Health Centre expire on 31 January 2017. The Town Centre GP practice and Walk in Centre contract expires on 31 March 2017. A comprehensive review was undertaken and based on the review findings Luton Clinical Commissioning Group (LCCG) and NHS England will not be seeking new providers to run Moakes Medical Centre or Whipperley Medical Centre after the contract ends.

- 5. Surrounding practices are now being supported to accommodate additional patients' needs and their future plans reviewed to ensure that comprehensive services will continue to be available for patients once these contracts expire.
- 6. Patients of the affected practices are being supported to transfer to other practices in the local area.
- 7. Providers will be invited to bid to run the services at Sundon Park Health Centre and Town Centre GP Surgery:
  - The Sundon Park site will be expanded to meet the additional services required in the Sundon Park and surrounding areas due to the development of new homes and an increasing population.
  - The Walk in Centre service (currently provided as part of the Town Centre contract) will be remodelled as an Urgent Primary Care Centre (UPCC). If a patient requires same day urgent care when it is not possible to receive an appointment at their own practice, then they may access the UPCC by calling 111. The 111 team will conduct a clinical assessment and if appropriate the patient will be given an appointment at the centre.
- 8. All patients in Luton will receive clear communications about how to access the new improved primary care services. This information will be provided on a variety of platforms (CCG, practice and stakeholder websites, community events, etc.)

# **Sustainability and Transformation Plan - Bedfordshire, Luton and Milton Keynes**

- 9. Supporting NHS England's triple aim improved health and wellbeing, transformed quality of care delivery, and sustainable finances.
- 10. Bedfordshire, Luton and Milton Keynes (BLMK) health and care communities have come together to formulate a Sustainability and Transformation Plan (STP), as part of a national drive to improve health and well-being, care quality, and affordability across the NHS.
- 11. The BLMK STP is one of 44 health and care 'footprints' in England, bringing organisations together to develop plans to support the delivery of the NHS Five Year Forward View.
- 12. The plans will show how local services will evolve, develop and become clinically and financially sustainable over the next five years (to 2020/21).
- 13. Sixteen different organisations are formally part of the BLMK STP planning footprint. This includes all four councils who, like NHS organisations, play a vital role in the health and well-being of local people.
- 14. The BLMK STP is led by Pauline Philip, chief executive of Luton and Dunstable University Hospital NHS Foundation Trust and national lead for urgent and emergency care.

- 15. All 44 STPs were required to submit a draft plan on 30 June 2016. These draft plans explore ideas and possibilities for transformational change to support improved health and well-being, service quality and affordability.
- 16. One of the five priorities of STP is the work stream referred to as priority 2; 'high quality, scaled and resilient Primary, Community and Social Care Services'.
- 17. The integrated community and social model developed in Luton has received interest from within our STP and will be supported to implement in all 3 areas. This approach will see a move from the current system to a much more proactive population health management that puts the needs of the individual central to the purpose of the system.
- 18. Simon Stevens gave his support to these initial plans which set out the STP's priorities in delivering the triple aim, and BLMK has been invited to submit more detailed plans during October.

#### **Financial Sustainability Plans**

19. The CCG is aiming to make a £3m surplus this financial year and reduce its accumulated deficit to £21m. At Month 5 (August), it was £4m behind plan, primarily due to an over-spending on the Acute hospital contracts of £3.6m (mainly the Luton & Dunstable Hospital), driven by increased levels of patient activity, above contracted levels, for both elective and emergency activity. The CCG is working with the L&D to reduce the level of over-performance to contract levels going forward and with GP practices to understand better wide variations in the rate of referrals from different practices in Luton. The CCG is planning to use non-recurrent underspends this year to mitigate the overspending on Acute.

#### **Annual report**

20. Luton CCG published its annual report for 2015/16 on 10<sup>th</sup> June 2016 detailing its performance against key objectives and financial plan – these findings were reviewed and discussed at our Annual General Meeting which was held on 6<sup>th</sup> September 2016. Presentations from the event and a copy of the Annual review can be found on our website: <a href="www.lutonccg.nhs.uk">www.lutonccg.nhs.uk</a> under 'About Us/Annual General Meeting 2016'

#### **Winter Communications Plans**

- 21. As Winter Plans take effect on 1<sup>st</sup> October, our Communications team are working closely with the Commissioning teams to ensure that the right messages are communicated to our general public and patients concerning use of services over the winter period. Advice on self-care, reminders to order repeat prescriptions before public holidays and staying warm to stay well are all key messages for this time of year.
- 22. Our Meds Optimisation team are also working hard to support us to promote the risks of antibiotic resistance. The CCG will be raising awareness of the Antibiotic Guardian initiative (antibioticguardian.com) whereby members of the public and healthcare professionals alike are invited to sign a pledge to make

better use of antibiotics and help save these vital medicines from becoming obsolete.

# **Executive team changes**

- 23. We are pleased to announce that John Webster will be returning to work at the CCG from Monday 3<sup>rd</sup> October. Alison Ryan has been covering the Director of Operations portfolio during John's sick leave, and will continue to support John in the short term on his return to work.
- 24. Alison is currently on secondment to the CCG from Hertfordshire Partnership Foundation Trust.



10

**COMMITTEE:** North Area Board

**DATE:** 13 October 2016

SUBJECT: Thames Water Flood Alleviation Scheme at Icknield Way

REPORT BY: Acting Service Director – Planning & Transportation

CONTACT OFFICER: Paul Barton Tel: 01582 546311

**IMPLICATIONS:** 

LEGAL COMMUNITY SAFETY

EQUALITIES ENVIRONMENT Y

FINANCIAL CONSULTATIONS

STAFFING OTHER

**WARDS AFFECTED: Bramingham** 

#### **PURPOSE**

1. To update the Area Board on matters relating to the flood alleviation scheme developed by Thames Water alongside Icknield Way.

#### RECOMMENDATION(S)

- 2. The Board is recommended to:
  - Note progress by the Council and Thames Water in implementing the actions agreed at the Extraordinary Area Board meeting;
  - Thank Thames Water for attending the meeting and in providing an update on the flood alleviation scheme.

#### **BACKGROUND**

3. At its meeting on 30 August 2016, an Extraordinary Meeting of the North Area Board considered a report and presentation by Thames Water into the flood event following a severe storm on 7 June 2016. The incident caused flooding in Marsom Grove.

#### **REPORT**

- 4. At the Extraordinary Area Board meeting, a number of actions were agreed by Thames Water and the Borough Council.
- 5. Thames Water will be present at the meeting and will update the Area Board on progress on the actions they agreed to undertake.
- 6. Since the meeting, the Council has:
  - Confirmed its view that the scheme including its construction, was Permitted Development and that a further application for planning consent was not required;
  - Confirmed that once complete, it will be retained as open space;
  - Sought a view from TW regarding the materials used to construct the berm following concerns raised by residents
  - Sought from TW the detailed scheme design documents such that an Independent review could be undertaken and to enable this to confirm that the completed scheme met the design criteria defined by TW at the 30 August meeting – this is the alleviation basin to 1in 30 years event and the berm to 1 in 100 year event.
  - Commenced scoping the Independent review of the scheme
  - Commenced scoping of an investigation under Section 19 of the Flood and Water Management Act 2010 that would cover recent flood incidents in Marsom Grove and other areas of the town
  - Responded to a number of complaints concerning rats both in dwellings and in the vicinity of Marsom Grove. Residents attributed these incidents to the construction of the flood alleviation scheme
- 7. With regard to the rats, the Council's Pest Control Team have investigated and undertaken the following:
  - Requested that Thames Water bait the sewer network in this area
  - Placed bait in a number of properties and arranged follow up visits
  - Advised residents to arrange drainage surveys in order to assess whether damaged and/or blocked drains are providing a means for the rats to enter premises.
- 8. Members should note that the Pest Control Policy and Procedure is to investigate and work with residents to prevent access by rats to their properties.

#### PROPOSAL/OPTION

#### **APPENDIX**

## LIST OF BACKGROUND PAPERS LOCAL GOVERNMENT ACT 1972, SECTION 100D

Minutes of the Extra Ordinary Meeting of the North Luton Area Board held on 30 August 2016